

SOUTH JORDAN CITY  
CITY COUNCIL MEETING

September 17, 2024

**Present:** Mayor Dawn R. Ramsey, Council Member Patrick Harris, Council Member Kathie Johnson, Council Member Don Shelton, Council Member Tamara Zander, Council Member Jason McGuire, City Manager Dustin Lewis, Assistant City Manager Jason Rasmussen, City Attorney Ryan Loose, Director of Strategy & Budget Don Tingey, Director of City Commerce Brian Preece, Director of Public Works Raymond Garrison, Associate Director of Public Works Colby Hill, CFO Sunil Naidu, City Engineer Brad Klavano, Director of Administrative Services Melinda Seager, Director of Planning Steven Schaefermeyer, Police Chief Jeff Carr, Deputy Fire Chief Ryan Lessner, Director of Recreation Janell Payne, Communications Manager Rachael Van Cleave, IS Technician Michael Erickson, IS Senior System Administrator Phill Brown, GIS Coordinator Matt Jarman, City Recorder Anna Crookston, Meeting Transcriptionist Diana Baun, Planning Commissioner Sam Bishop, Parks & Rec Administrative Assistant Kaitlin Youd

**Absent:**

**Others:** Bryan, Srisha Nalla, Megan Colligan, Carol Brown, M. Heine, L. Darby, S. Groves, Laurie Stringham, LeeAnn Powell, Chet Wanlass, Robin Pierce, Jamie Anderson

6:40 P.M.  
REGULAR MEETING

**A. Welcome, Roll Call, and Introduction - *By Mayor, Dawn Ramsey***

Mayor Ramsey welcomed everyone and introduced the meeting.

**B. Invocation – *By Director of Strategy & Budget, Don Tingey***

Director Tingey offered the invocation.

**C. Pledge of Allegiance – *By Assistant City Manager, Jason Rasmussen***

Manager Rasmussen led the audience in the Pledge of Allegiance.

**D. Minute Approval**

**D.1.** September 3, 2024 City Council Study Meeting

**D.2.** September 3, 2024 City Council Meeting

**Council Member McGuire motioned to approve the September 3, 2024 City Council Study Meeting and September 3, 2024 City Council Meeting minutes as published. Council Member Johnson seconded the motion; vote was 5-0, unanimous in favor.**

### **E. Mayor and Council Reports**

Council Member Jason McGuire

- Attended the Utah League of Cities and Town Conference, participated on their Nominating Committee for the board members.
- Art's Council hosted a Plein Air competition in conjunction with the Get to the River Campaign.
- Attended the rebranding and grand opening of the Gale Center.
- Attended the Bee's Stadium construction tour and downtown Daybreak updates.
- Art's Council Meeting.
- LPC Meeting yesterday.

Council Member Kathie Johnson – Nothing

Council Member Patrick Harris

- Attended the Utah League of Cities and Towns Conference.
- Attended the Bee's Stadium tour.
- Attended Salt Lake Chamber event today.
- Attended the Legacy Retirement Center Car Show.

Council Member Tamara Zander

- Attended the Employee BBQ and played pickleball.
- Wednesday on 9/11 was invited to speak to a group of residents in Springhouse Village (55+ residents).
- Attended the Bee's Stadium tour.
- Noted that September 28 is the peak of fall colors, encouraged those interested to get out and hike different areas to see those.

Council Member Don Shelton

- Attended many of the same events already mentioned, enjoying his time at those meetings.
- Attended the Jordan River Commission Executive Committee meeting, Get to the River Festival sponsored by them. Thanked the Art's Council and other staff members for hosting activities to help promote that.
- Had multiple interactions with staff regarding the annual day of service, staff helped prepare well for that huge amount of service.
- Spoke with Brad Klavano about some issues with road construction, which have since been cleaned up.

- Spoke with Janell Payne about rescheduling a family reunion to Highland Park instead of Spruces Campground since there is snow there.

#### Mayor Dawn Ramsey

- Attended many same events.
- After the stadium tour she had the opportunity to film footage with team staff and Bumble, the Bee's mascot.
- Toured the new Trax stop by the stadium as well.
- Attended a Jordan Valley Water Conservancy Board Meeting.
- Media interview about the stadium tour with staff prioritizing getting promotions about the stadium to the sports media.
- Discussions on comprehensive and functional transit system for our region, round three of transit fresh look.
- On 9/11 went to North Logan for the Cache Valley Remembers with the Major Brent Taylor foundation.
- Attended annual Jordan Education Foundation meeting, planning for the whole year
- Talked about Water School, where the Prep 60 group teaches a two day intensive water school for local officials.
- Attended the Legacy Car Show.
- Saturday, the Korean American Federation had their annual Korean Festival at the community center.
- Attended the Salt Lake County Founders and Constitution ceremony with the Salt Lake County Council.
- Thanked everyone involved in the Day of Service.
- Visited with Carlos, Executive Director of UDOT.
- Attended the Unified Economic Opportunity Commission, with a presentation regarding the organizing committee being created for Olympics.

#### **F. Public Comment**

Mayor Ramsey opened the public comment portion of the meeting; there were no comments and the Public Comment portion of the meeting was closed.

#### **G. Presentation Items**

**G.1.** Proclamation in recognition of the 237<sup>th</sup> Anniversary of the Constitutional Convention & Constitution Week 2024. *(By Mayor, Dawn Ramsey)*

**G.2.** Utah Recreation and Parks Association Parks and Recreation Department of the Year award. *(By Utah Recreation and Parks Association, LeeAnn Powell)*

**G.3.** Informational Presentation on a Proposed Public Safety Bond. (*By Salt Lake County Council Chair, Laurie Stringham & Salt Lake County Human Services Director, Kelly Colopy*)

**Kelly Colopy** reviewed her prepared presentation (Attachment A), provided a fact sheet for the public in attendance (Attachment B), and submitted additional paperwork to support her presentation (Attachment C).

#### **H. Staff Reports and Calendaring Items**

**Council Member Johnson** motioned to adjourn the September 17, 2024 City Council Meeting. **Council Member Harris** seconded the motion; vote was 5-0, unanimous in favor.

#### **ADJOURNMENT**

The September 17, 2024 City Council Meeting adjourned at 7:39 p.m.

**This is a true and correct copy of the September 17, 2024 City Council Meeting Minutes, which were approved on October 1, 2024.**

*Anna Crookston*

**South Jordan City Recorder**



**Public Safety Bond**

**[slco.to/bond](http://slco.to/bond)**

# Public Safety Bond

A product of extensive countywide collaboration, bipartisan input, and a critical element of the County's Systemic Reform Plan.

- **Balances** public safety and human services needs.
- **Realigns** and sets the Salt Lake County Jail and Human Services systems for success.
- **Creates** structured and secure environments to reduce repeat offenses and put people on a path towards self-reliance.
- **Funds** a critical missing element of the broader system.
- **Replaces** outdated infrastructure and treatment programs.

# Quick Overview: Human Services, Homelessness, and Criminal Justice Action Plan

**Bi-partisan partnerships** between Governor Cox, key legislators, the business community, municipal leaders, and others in Salt Lake County are at an **all time high**.

We are collectively moving forward with **PURPOSE + PARTNERSHIP + URGENCY**

**To achieve a shared vision:**

***That homelessness is brief, rare, and non-recurring.***

Systems were mapped, service gaps and barriers identified, other successes evaluated, and costs analyzed.



# System Gaps & Barriers



## Supportive Housing Needs

An estimated 1,000 people are living unsheltered in Salt Lake County at any given time, requiring varying levels of intervention and a stable living environment to put them on the path towards self-reliance.

300 Intensive | 300 Moderate | 400 Light



## Criminal Justice and Law Enforcement Challenges

America's drug crisis has led to increased substance use and criminal activity on our streets.

Jail is the largest mental health and substance use treatment facility in the County- at great expense to taxpayers. 50+ inmates are unhoused and have a severe mental illness. Jail stays are 3.5x longer for people experiencing homelessness.

\$136 daily cost per inmate

25% inmates unhoused

1,200 unstably housed on probation & pre-trial



## Systemic Gaps

**Workforce** | Insufficient behavioral healthcare workforce.

**Health and Wellness Care** | Insufficient coordinated healthcare system for unsheltered population.

**Mental Health Services** | Insufficient mental health capacity for unsheltered in the community and in the jail.

**Integrated Data System** | To better serve clients and evaluate system outcomes.



# Salt Lake County Action Plan

## Solutions:



**Expand Housing  
Unit Availability**



**Build Justice &  
Accountability Center**



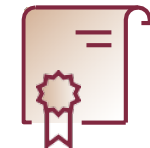
**Enforcement and  
Criminal Justice  
Reform**



**Expand and Improve  
County Jail Mental  
Health Access**



**Address Systemic  
Gaps**



**Support Drug  
Enforcement (DEA)  
Task Force**

# Public Safety Bond

## Addresses Vital Parts of the Action Plan



**Address Systemic Gaps**



**Expand Housing Units**



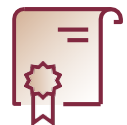
**Build Justice & Accountability Center**



**Enforcement and Criminal Justice Reform**



**Improve & Expand Jail + Mental Health Unit**



**Support Drug Enforcement (DEA) Task Force**

**Public Safety Bond** is a catalyst for essential parts of the systemic plan:

- Justice and Accountability Center; including structured space for:
  - Mental Health and Substance Use Services
  - Job Training & Employment Resources
  - Connection to Housing Opportunities
- Combine Two County Jails; including:
  - Updated and Increased Mental Health Units

# Justice & Accountability Center

Supervised and secure alternative for low-level offenders with resources to reduce repeat offenses and support people's path to self-reliance.

## Wrap-Around Stabilization Units

- Dedicated Case Workers
- Job Training and Employment Services
- Mental Health and Substance Use Disorder Treatment
- Connection to Housing Options

## Behavioral Health Stabilization Units

Intensive mental health/substance use treatment unit to prepare people to transition to the Wrap-Around space.

Approximately \$75/day (per occupant)

\$60/day less than jail

\$22,500/yr less than jail

\$6.8M less per year than jail at full capacity

# County Jail System Revamp

Combine the two county jails; increase capacity, expand mental health unit, and build  
stepdown unit  
Oxbow



Adult Detention Center



**Adult Detention Center**  
(Expanded)

## **General Population** (Includes SUD Treatment Unit)

Increased general population; built for future growth as well as improved substance use disorder treatment unit.

## **Mental Health Unit**

Expanded and modernized behavioral health unit to better serve population.

## **Community Reentry Stepdown Unit**

Transitional unit to help prepare inmates to rejoin society on a path towards self-reliance.

## **Total Newly Constructed Beds = 812**

Rebuild Oxbow Capacity (552 beds)  
Renovate and enhance mental health pod (160 beds)  
Build Reentry Stepdown Unit (100 beds)

# Public Safety Bond

## Quick FAQs

### Justice & Accountability Center

Cost-reducing diversionary and stabilization space for low-level offenders and those exiting the jail in need of a structured environment with resources to put them on a path towards self-reliance

- Connected to the Criminal Justice System
- 25% exiting jail lack stable environment
- 1,200 on probation or pretrial lack stable environment
- Supervised and secure treatment facility
- Drug-free environment
- Resources to reduce repeat offenses
- Approximately \$75/day (per occupant)
  - \$60/day less than jail
  - \$22,500/yr less than jail
  - \$6.8M less per year than jail at full capacity

### County Jail System Revamp

Combine two county jails to improve efficiencies and reduce operational costs. Build additional capacity, including expanded mental health space and a transition to prepare those exiting jail to reenter the community

- Oxbow near end of lifespan (half-century old)
- \$90M+ would only extend life a maximum of 10 – 15 years
- No additional capacity constructed since 2001, while population has grown by more than 300,000
- Population growth requires additional space
- Jail system stricken with logistical and operational challenges
- Construction of Community Reentry Stepdown Unit
- Transition back to community on a path towards self-reliance
- Additional Law Enforcement and Public Safety Capital Investments
- Adult Detention Center maintenance and improvements
- Sheriff's Office Bureau maintenance and improvements



# Total Capital Cost

## General Obligation Bond

FACILITY	COST
Maintenance & Improvements ADC/SOB	90,000,000
Jail Expansion + Improvements	427,000,000
Justice & Accountability Center	100,000,000
Sale of Oxbow Property	(20,000,000)
Oxbow Demolition	10,000,000
County Set Aside	(100,000,000)
<b>TOTAL BOND</b>	<b>507,000,000</b>

IMPACT	MONTHLY	ANNUAL
Residence	\$4.91	\$58.94
Business	\$8.93	\$107.16

*Based on Avg. Property Value of \$602,000*

# BOND LANGUAGE

Shall Salt Lake County, Utah, be authorized to issue general obligation bonds in an amount not to exceed \$507,000,000 and to mature in no more than twenty-one (21) years from the date or dates of issuance of such bonds for the purpose of financing:

- 1) **Acquiring and constructing a Justice and Accountability Center** primarily for people who have had multiple encounters with law enforcement and who need a supervised and structured environment with resources to reduce repeat offenses, including for mental health and substance abuse treatment, job related services, and connection to housing opportunities;
- 2) **Combining the two county jails into one and increasing capacity, including an expanded mental health unit and a transitional unit to prepare those exiting the jail to reenter the community;**
- 3) **Completing necessary capital maintenance on existing correctional facilities;** and
- 4) **Acquiring, constructing, expanding, equipping, renovating and remodeling related County public safety facilities and ancillary buildings** under the charge of Salt Lake County, Utah; and, to the extent necessary, for providing moneys for the refunding, at or prior to the maturity thereof, of general obligation bonds of the County authorized hereunder or heretofore issued and now outstanding?



# Questions?

More info: [slco.to/bond](https://slco.to/bond)

Additional info/follow up:

**Brad Townley**

385.202.6067

[btownley@saltlakecounty.gov](mailto:btownley@saltlakecounty.gov)





**Thank you!**

# Public Safety Bond



Salt Lake County is moving a bond question to the public to finance significant countywide criminal justice system needs and improvements.

## What Will the Public Safety Bond Cover?

### Consolidating and Improving the County Jail:

- Consolidating the two county jails to improve efficiencies and reduce operational costs.
- Increasing mental health beds and providing expanded mental health treatment.
- Expanding for future population growth. Since 2001, not a single jail bed has been added. Yet, Salt Lake County's population has increased by nearly 300,000 people over the last 20+ years.
- Building a Community Re-entry Step Down Unit to help people leaving jail prepare to rejoin society. This will provide a dedicated space where inmates preparing to exit jail will be connected with case workers and providers who will identify risks, needs, and the resources needed for them to rejoin society on a path toward self-reliance.

### Building a Justice and Accountability Center:

- Primarily for low-level offenders who are repeatedly involved in the criminal justice system because of underlying issues, such as unstable housing, and mental health and substance use disorders that have not been addressed.
- The Justice and Accountability Center will provide intervention in the form of a structured environment with resources to stop the cycle of criminal behavior, including dedicated case workers, job training and employment services, mental health and substance use disorder treatment, and connection to housing opportunities.
- Holds people responsible for their actions while simultaneously helping them reenter our community on a path toward self-reliance.

## Why is the Public Safety Bond on the Ballot?

- The Public Safety Bond for the Justice and Accountability Center and Jail expansion is a key part of Salt Lake County's comprehensive **Human Services, Homelessness, and Criminal Justice Action Plan**. More info: [slco.to/plan](https://slco.to/plan)
- **America's drug crisis has led to increased substance use and criminal activity** on our streets. In addition to the County's expanded Drug Enforcement Agency (DEA) Task Force, law enforcement and community resources like the Justice and Accountability Center and Jail Re-entry Step Down Unit will help break the cycle of repeat offenses.

Facility Needs	Bond Costs
Maintenance and Improvements: Jail (Adult Detention Center)/Sheriff's Office Building	\$90,000,000
Jail Expansion and Improvements	\$427,000,000
Justice and Accountability Center	\$100,000,000
Oxbow Demolition	\$10,000,000
TOTAL:	\$627,000,000

Source	Cost Offsets
Oxbow Sale	-\$20,000,000
County Set Aside	-\$100,000,000

<b>Bond Total:</b>	<b>\$507,000,000</b>
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**Taxpayer Cost:**

- Average household: **\$58.94/year, under \$5/month**
- Average business: **\$107.16/year, under \$9/month**

**More info:** [slco.to/bond](http://slco.to/bond)





## Salt Lake County Human Services, Homelessness, and Criminal Justice Reform Action Plan

### We have arrived at a unique time

in which Governor Cox, key legislators, the business community, Salt Lake County, Salt Lake City and other cities in Salt Lake County are investing more directly in solutions to help homelessness, which is different than in previous years. Within this momentum, we're collectively moving forward with **PURPOSE + PARTNERSHIP + URGENCY**.

### To achieve the shared vision

that homelessness is brief, rare, and non-recurring, it is essential that the systems connected with homelessness intersect and are functional. These complex systems include:

**CRIMINAL JUSTICE, HOUSING AND TEMPORARY SHELTER, AND BEHAVIORAL HEALTH TREATMENT AND WORKFORCE.**

A weakness in any one element of the system as a whole, leads to a loss of efficiency and effectiveness.

### Salt Lake County has

**MAPPED THE GAPS IN THE SYSTEM, IDENTIFIED BARRIERS, AND ANALYZED THE COST**

of necessary additional investment. These are in alignment with the state's homelessness strategic plan and the Coordinated Homeless Services Plan signed by Governor Cox, Mayor Mendenhall, and Mayor Wilson in the Fall of 2023.



## Our Goals

### **Bolster System Access**

Create an efficient system to access housing, behavioral health, employment, and other needed services to reduce the number of people living on our streets, and develop clear, successful pathways to housing and additional opportunities for people experiencing homelessness.

### **Increase Collaboration/Efficiency = Reduce Costs**

Increase collaboration and systemic efficiency to realize cost savings and improved client outcomes.

### **Require Criminal Accountability**

Hold people accountable for criminal acts and prevent people from further penetrating the criminal justice system.

### **Decriminalize Homelessness**

Ensure accountability in our communities while not criminalizing acts related to homelessness.



# Supportive Housing Need

Salt Lake County estimates that 1,000 people are living unsheltered within the county.

**300 people** require intensive mental health treatment and housing support such as residential or ACT team levels of care.

**300 people** require permanent supportive housing with case management and a focus on mental health support.

**400 people** need various levels of housing which could be permanent supportive housing or rental subsidies with less intensive behavioral health supports.



# Criminal Justice and Law Enforcement Challenges

- Systems are not aligned nor coordinated.
- America's drug crisis has led to increased drugs on our streets.
- Law enforcement response for people who are homeless or in mental health crisis is not standardized.
- Inconsistent Crisis Intervention Trained (CIT) officers.

Due to a lack of affordable housing and sufficient mental health treatment and other social services, jail has become the defacto system to serve people experiencing homelessness who have mental illness and substance use disorders.

**Length of stay in jail is 3.5x longer** for those in emergency shelters vs those in more permanent housing.

**Over 50 unhoused people** in jail at anytime, have a severe mental illness.

**1,200 people** who are in pretrial and probation, are unstably housed.



# Systemic Gaps

## Workforce:

Insufficient behavioral health workforce for mental health treatment and supportive housing needs.

## Health and Wellness Care:

Insufficient coordinated health and wellness care system to meet the needs of people experiencing homelessness.

## Mental Health Services:

Insufficient mental health capacity to serve those with severe mental illness in the community and in the jail.

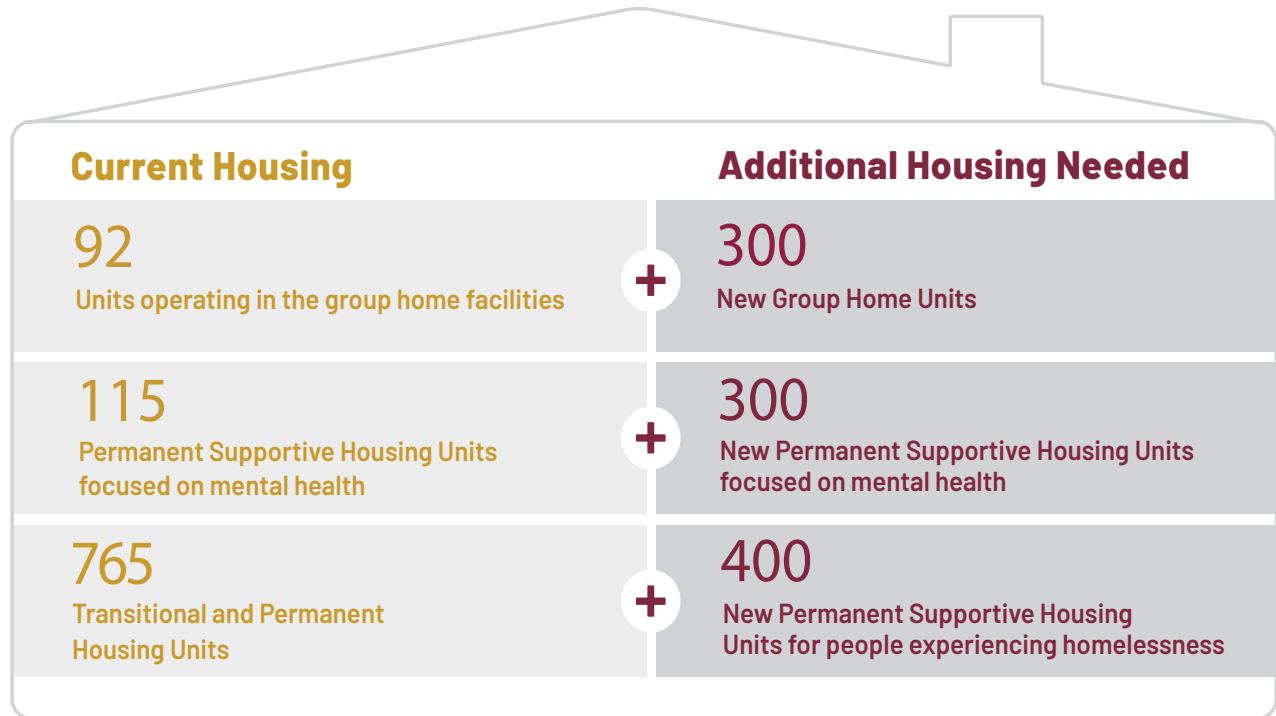
## Integrated Data System:

Need for integrated data system to better serve clients and evaluate system outcomes.



## Solution: Expand Housing Units in Salt Lake County

**Bring an additional 1,000 units online over the next 5 years.**



### Progress:

- Opened Valley Oaks Group Home with 29 beds in November, 2023
- Opened Canyon Rim Group Home for 40 women in Millcreek on April 15, 2024
- Potential renovation and expansion (12 beds to 40) of existing group home – Salt Lake City
- Two sites purchased by non-profit partner for development of permanent supportive housing for those with serious mental illness (approximately 90 units)
- Studying capital and construction costs for a mix of housing to meet the 400 general PSH.



## Solution: Enforcement and Criminal Justice Reform

**Engage in system policy change and reform, to bring about cost savings and efficiencies for better outcomes.**

### Provide:

Regional SLCO-wide Crisis Intervention Training for local law enforcement.

**Progress:** Criminal Justice Advisory Council (CJAC) Work Group has been established and is working on a plan to implement/fund. Applying for Federal funding to support for training and coordination.

### Work:

With State to design and implement an effective HOME Court program.

**Progress:** SLCO Human Services is working with the state DHHS and court system on an implementation plan - \$2M funded for 5-year pilot.

### Support:

Regional Law Enforcement education and training for use of the new Receiving Center alternative to jail for those in substance use disorder (SUD) and mental health crisis.

**Progress:** CJAC Work Group has been established and is working with state and LE partners on guiding criteria and educational campaign for Spring 2025 opening.

### Reinforce:

SLC Justice Court Familiar Faces program.

**Progress:** This program is operational at the SLC Justice Courts. SLCO Criminal Justice Services is partnering with the court to support this initiative. The program continues to grow.



## Solution: Drug Enforcement Agency (DEA) Task Force

**By further investing we can continue to get drugs off the street and hold criminals accountable.**

The federal government provides hard cost support for the local DEA operations but the salaries of the enforcement officers is a local responsibility.

DEA operations have not been as extensive as possible due to the decentralized law enforcement system in Salt Lake County.

Many local jurisdictions cannot afford officers.

Estimated Annual Amount =  
**\$1,600,000 for 10 additional officers**

### Progress:

- DEA Task Force Leadership presented to the SLCO Council on April 9, 2024
- DEA Task Force Leadership presented to the Criminal Justice Advisory Council on April 10, 2024
- DEA Task Force Expansion Working Group has been added to the Systemic Reform Committee structure to be led by Sheriff Rosie Rivera to review and determine the timing/cadence of adding 10 new DEA Task Force officers, the funding (County & Federal) and evaluate systemic impacts of the expansion to determine if other gaps are created and/or need to be addressed





## Solution: Build An Accountability and Justice Center

- 1. Add 100 bed community correctional step down model as part of the jail expansion to provide behavioral health treatment, workforce training, and other supports in an environment of accountability as people prepare to leave jail.**
- 2. Build 250-300 housing units focused on housing stability, mental health services, training and other support services for those with criminal involvement and experiencing homelessness or housing instability.**

### Progress:

- System Mapping and Personas Research Completed
- Held 2/4/24 Mapping and Personas Workshop for review and feedback with stakeholders
- Held 2 half day retreats with County Elected Officials, Staff and Legislators 3/11/24 & 3/14/24 to discuss and determine jail expansion and justice accountability center model
- Final decisions, programs and cost estimates in process
- On track to finalize and submit to County Council a ballot initiative in August for placement on the November 2024 ballot for voter approval



## Solution: Address Systemic Gaps

### Workforce:

Implement workforce training programs and a peer support specialist program to help meet service needs and provide employment opportunities.

**Progress:** Convening local peer support coalition to support their needs and receive feedback for program expansion. Program expansion ready for implementation once funding source is determined. Federal appropriation submitted through Congressman Curtis's office for pilot program. Additional applications for federal funding are being drafted. Also, SLCO supported legislation passed this session to assist with workforce needs.

### Health and Wellness Care:

Expand medical and street services for those who are unsheltered.

**Progress:** Program is developed and ready for expansion through 4th Street Clinic and VOA once funding source is determined.

### Mental Health Services:

Expand mental health supports in the jail and in expanded SMI housing.

**Progress:** Need currently being evaluated and finalized within the Jail Expansion/JAC design model.

### Integrated Data System:

Develop data sharing agreements and design and implement an integrated data system to support better client outcomes.

**Progress:** Work group has been established and data integration mapping both internal and external to SLCO is underway.